

PUBLIC SAFETY – SEX OFFENDERS



Department of Corrections

Government Management, Accountability and Performance

April 05, 2006

Today's Agenda

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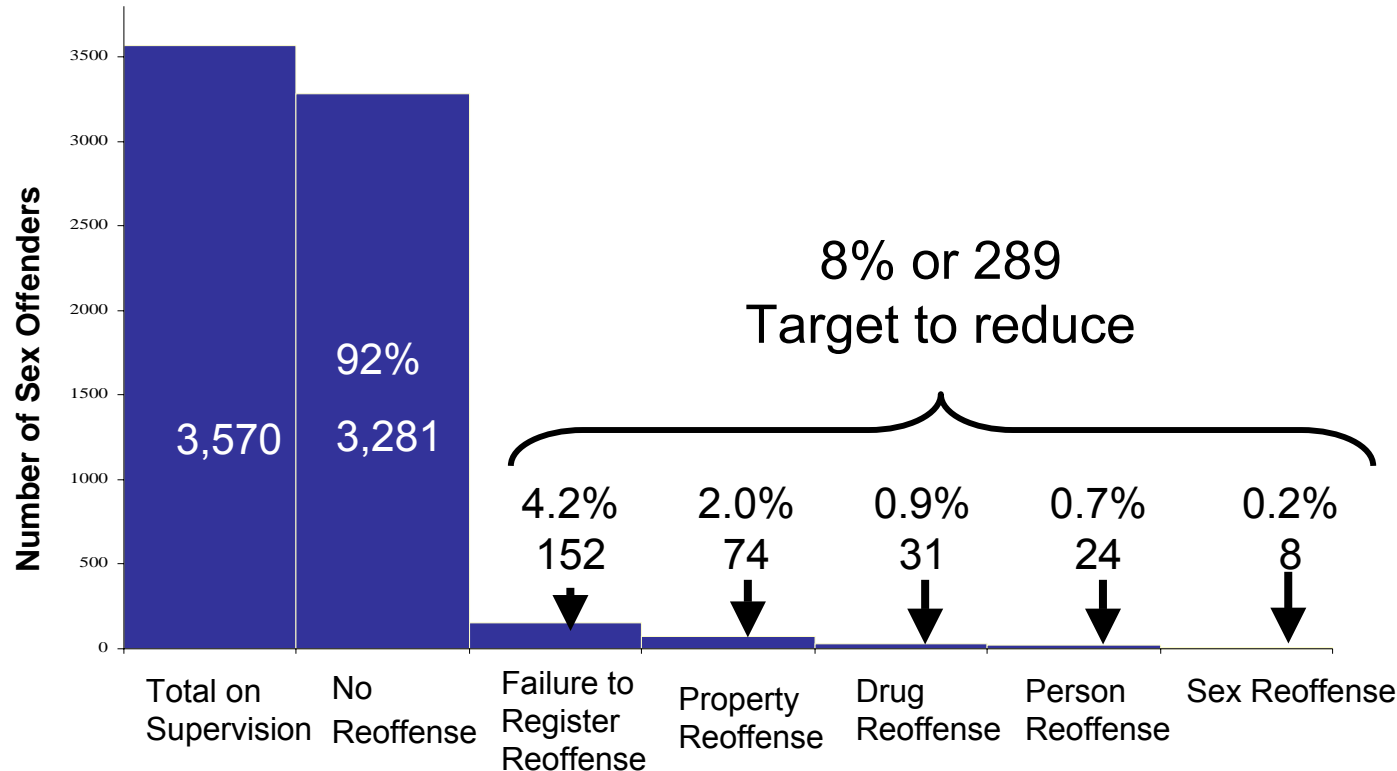
Harold W. Clarke, Department of Corrections Secretary

What have we accomplished since the last forum?

- We established a baseline measure on sex offender re-offense behavior in collaboration with the Office of Financial Management
- With the help of Department of Personnel, we hired and trained 5 professional staff in the Sex Offender Treatment Program
- We are increasing the number of offenders receiving treatment
- With the GMAP focus, we have exceeded our offender risk assessment intake goal in January
- Although we have struggled, we have learned a great deal about the sex offender management processes and the challenges associated with them
- We took part in the recent legislative session that had a great deal of focus on sex offender management – 18 pieces of legislation have been signed into law

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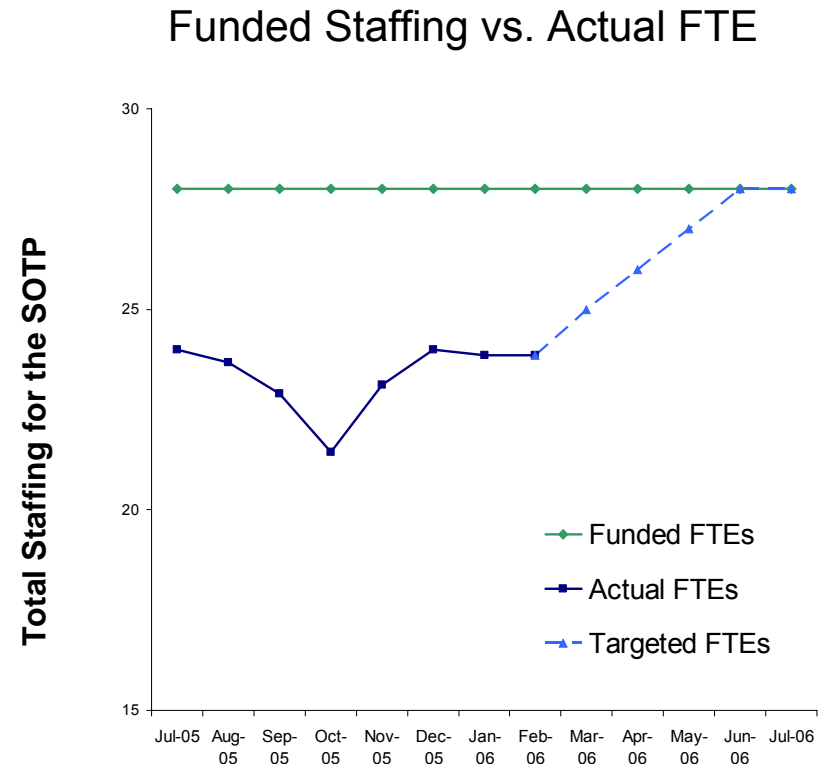
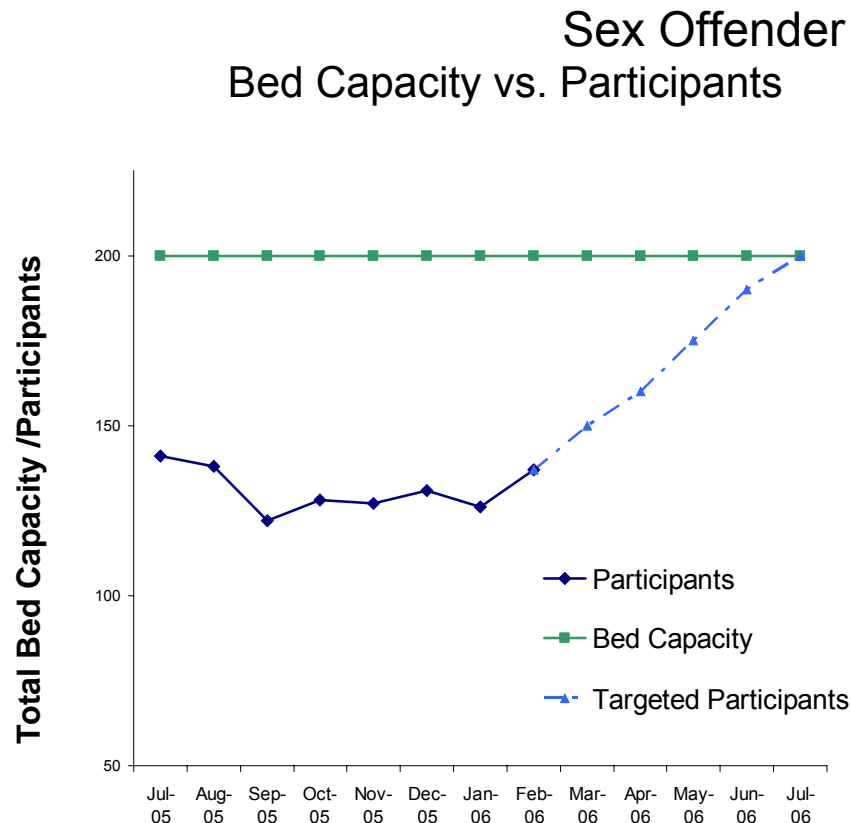
What is the re-offense behavior for sex offenders while they are in the community?



	Actions	Who	Due Date
1	Develop a quarterly review of sex offenders on community supervision and monitor reoffense.	Budget Management	6/30/2006
2	As offender management practices change, develop a control group to monitor changes in re-offense.	Budget Management	TBD

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What is the treatment capacity in the prison system?



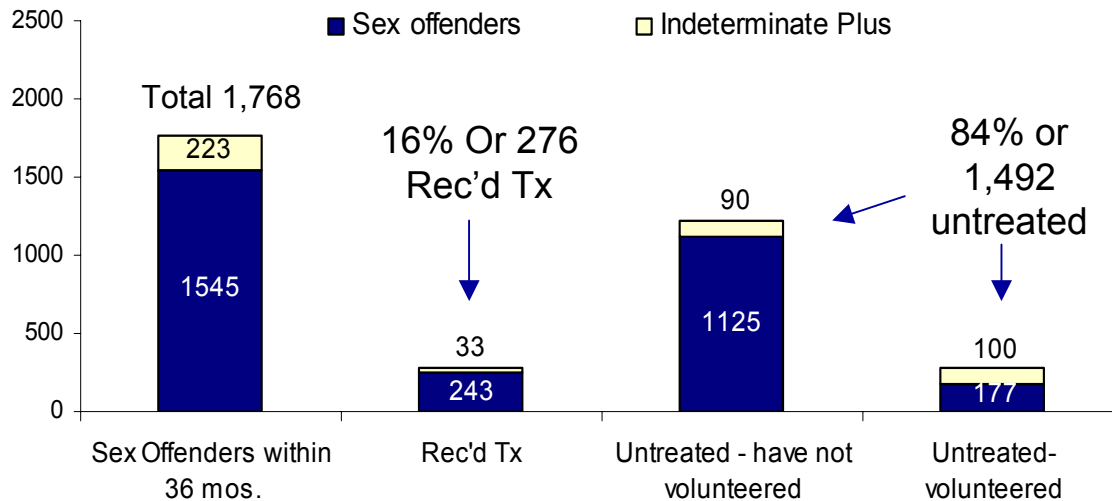
Source: Actual population through 2/2006, as identified in the end of month Sex Offender Treatment Program (SOTP) participation list. Actual staffing based on the Agency Financial Reporting System (AFRS) Full Time Equivalent (FTE) counts through 2/2006.

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What percentage of sex offenders in confinement receive or complete treatment within 36 months of release?

Analysis:

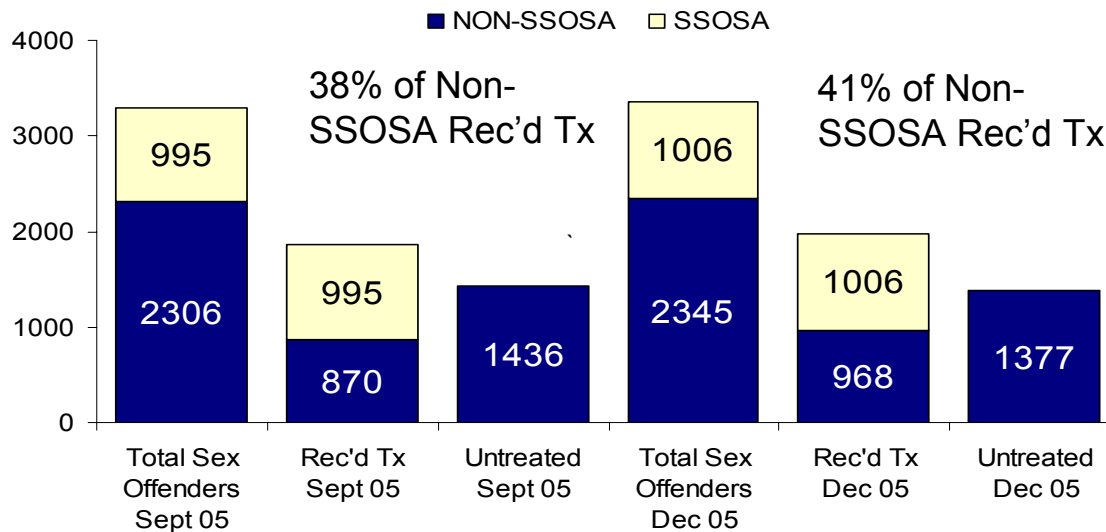
- A review of current referral practices identified several barriers such as lack of understanding of the program and how services are prioritized.
- SOTP bed utilization is at 149 as of 3/27/06.
- Once at full capacity, our goal for offenders receiving/completed treatment will increase to 20% from 16%.



	Actions	Who	Due Date
1	Conduct Cost Benefit analysis of current statewide programs to identify resources to increase capacity.	Budget Management	5/31/2006
2	Increase use of current treatment capacity in SOTP to 100%. (200 beds)	SOTP	7/31/2006
3	Develop strategies and solutions to increase the number of sex offenders volunteering for treatment.	SOTP	8/31/2006
4	Implement a redesigned referral process that increases offender awareness and provides for increased case reviews for applicability and services.	SOTP	9/30/2006
5	Complete a review of treatment program processes and implement any identified possible efficiencies. Re-evaluate the 36 month eligibility target group for treatment.	SOTP	9/30/2006

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What percentage of sex offenders in the community are receiving or have completed treatment?



Analysis:

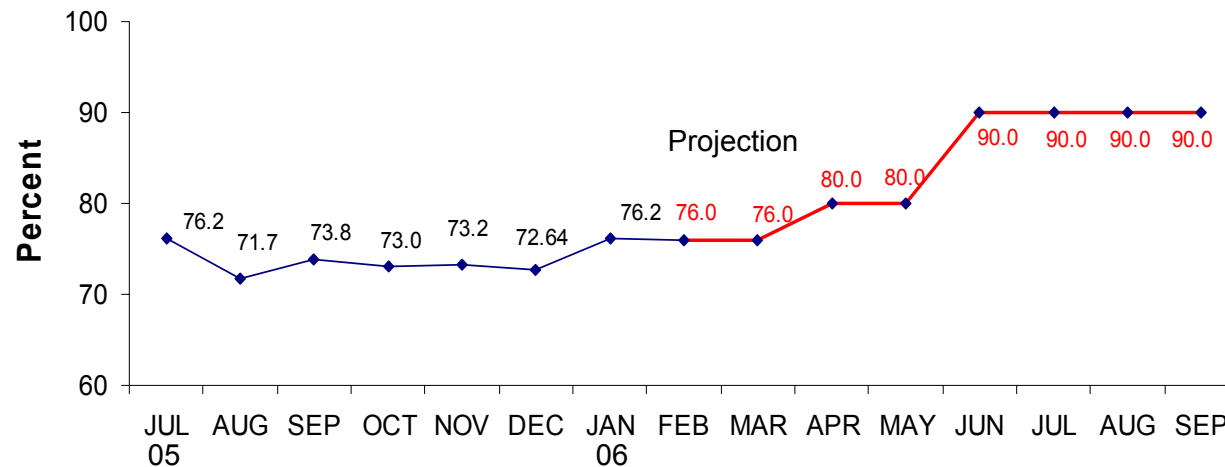
- Significant reasons identified as treatment barriers in the community:
 - 40% don't have a treatment condition – DOC authority to add condition exists for only 5% of these
 - 19% Refused treatment or were unamenable
 - 15% were indigent
 - 9% on warrant status
- Court ordered treatment conditions will increase as Indeterminate Plus offender counts rise and offenders sentenced under previous sentencing structures phase out.

	Actions	Who	Due Date
1	Conduct Cost Benefit analysis of current statewide programs to identify resources to increase capacity.	Budget Management	5/31/2006
2	Add sex offender treatment conditions, based on revised policy and resource reallocation.	Community Corrections	6/30/2006
3	Design additional community based treatment modalities. (i.e. for sex offenders released without treatment while incarcerated)	SOTP	6/30/2006
4	Develop and submit budget proposal to the Governor addressing the full sex offender treatment needs.	Budget Management	9/1/2006

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How are we improving timeliness of intakes?

Percent of Timely Intakes for all Offenders 2005



Analysis:

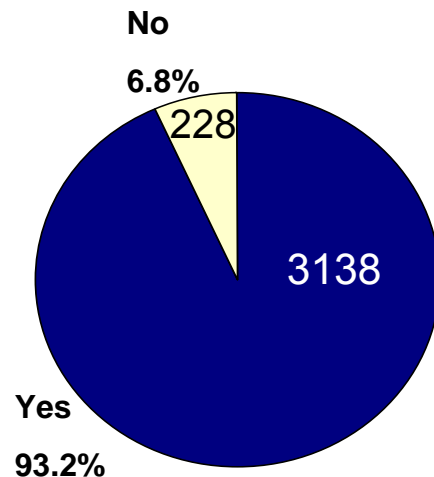
- Exceeded target within the first month of new exception reporting process.
- Some intakes are unreachable and will prevent us from 100% timeliness of intakes. As of 1/31/06,
 - Offender absconds (135)
 - In-custody in other jurisdictions (20)

	Actions	Who	Due Date
1	Update Intake Policy and field instructions to support adjustments in processes.	Community Corrections	6/30/2006
2	Pilot process of completing intakes in prison, prior to offender leaving facility.	Community Corrections	6/30/2006

Source: Includes all intake assignments through 1/28/2006 and completion dates through 2/28/2006, as identified in the Department's Offender Based Tracking System (OBTS).

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What percentage of sex offenders on community supervision are accurately registered with law enforcement?



Analysis:

- DOC case audits indicate the majority of cases not currently living at the registered address result from:
 - Offenders on warrant status and whereabouts are unknown (148)
 - Not registered (80)
- Law enforcement and DOC data bases are not integrated.
- Communication between DOC and law enforcement is fairly high, but it lacks standard protocols statewide and varies office to office and officer to officer.

	Actions	Who	Due Date
1	Develop improved strategies with community partners to increase registration compliance. Will conduct internal GMAP on registration tracking and compliance.	Community Corrections	4/30/2006
2	Partner with Washington Association of Sheriffs' and Police Chiefs (WASPC) to update model policy on sex offender notification.	Deputy Secretary, ESR Chair	8/30/2006
3	Partner with WASPC and other agencies to improve information exchange and data sharing.	Deputy Secretary, ESR Chair	8/30/2006

Source: Total number of registered sex offenders on community supervision calculated using DOC 20% sampling of registered sex offenders as of December 31, 2005 and multiplying results into overall January 2006 population.

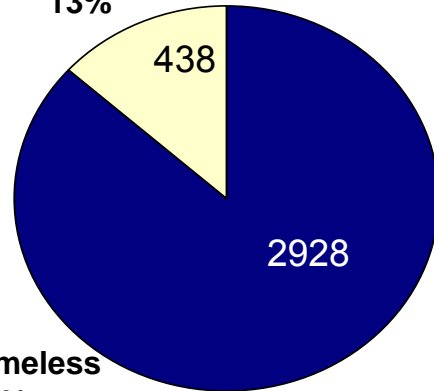
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How will we increase housing and employment opportunities in the community?

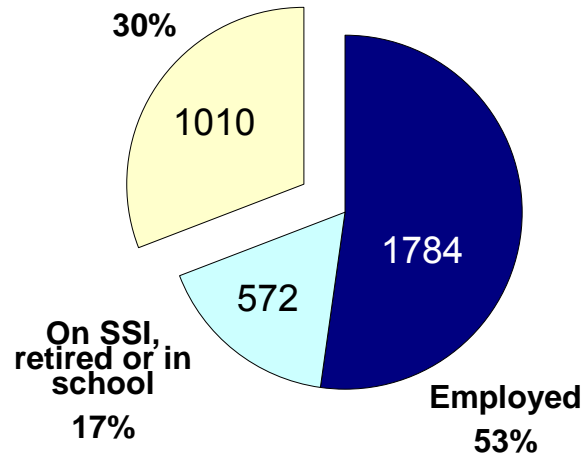
Analysis:

- One half of homeless offenders are unemployed.
- Confinement for supervision violations and new charges contribute to loss of housing.
- About two thirds of those employed were in their job over six months.
- Of the unemployed, roughly 60% of them appear to be eligible for work search and employment.
- 35% of unemployed have less than 12th grade education.

Homeless
13%



Unemployed
30%

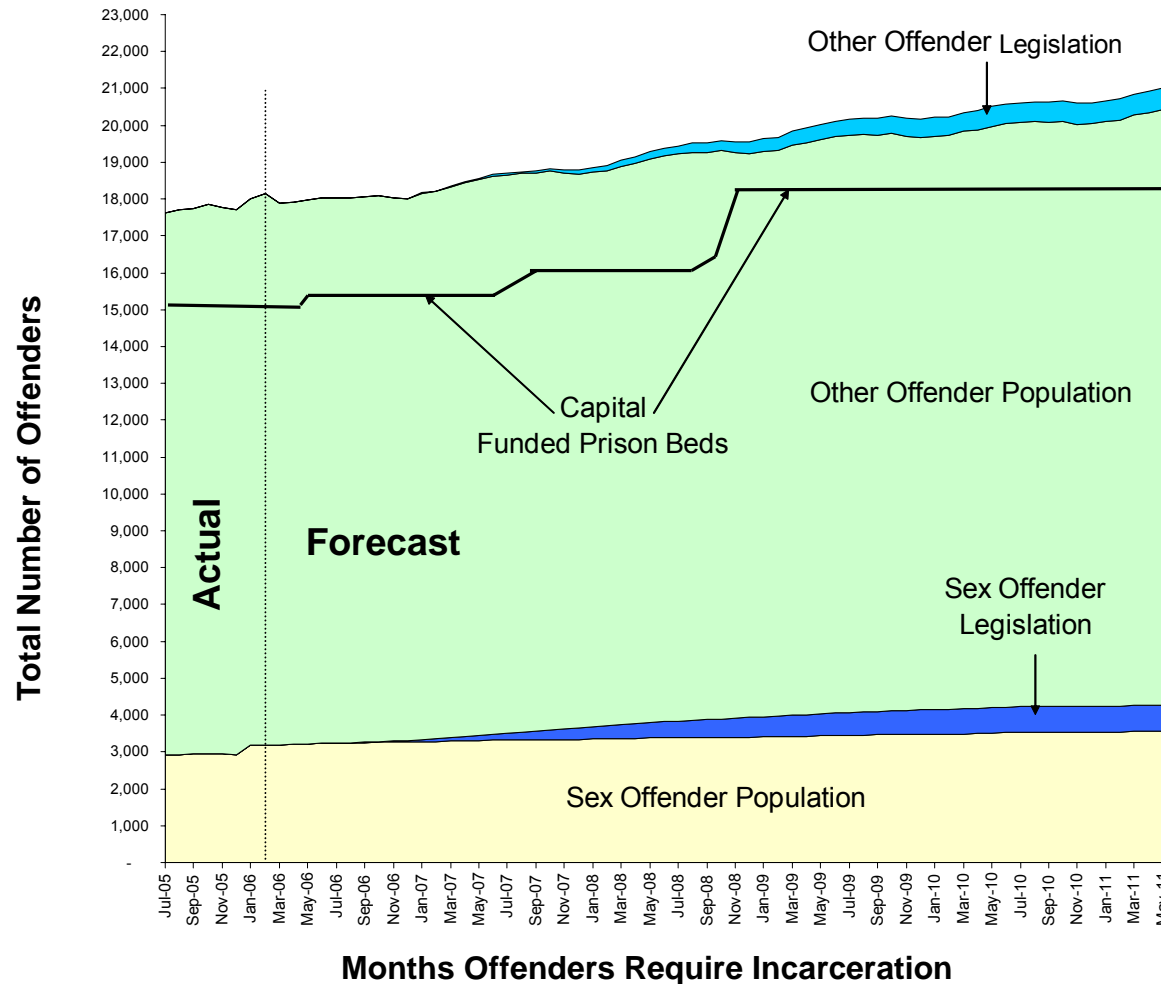


	Actions	Who	Due Date
1	Continue to participate in task forces created through the Homelessness and Housing Assistance Act (HHAA) 2005, in the development of local 10 year plans to end homelessness.	Regional Administrators	Ongoing
2	Research ability to impose a condition of supervision on unemployed sex offenders to mandate participation in structured job search, employment readiness program or work crew.	Field Administrators	4/30/06
3	Conduct cost benefit analysis on current statewide programs to identify resources to reallocate towards providing employment services.	Budget Management	5/31/06
4	Develop and submit budget proposal to the Governor addressing the full sex offender employment service needs.	Budget Management	9/30/06

Source: Total number of registered sex offenders on community supervision calculated using DOC 20% sampling of registered sex offenders as of December 31, 2005 and multiplying results into overall January 2006 population.

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How many and what type of offenders do we incarcerate?



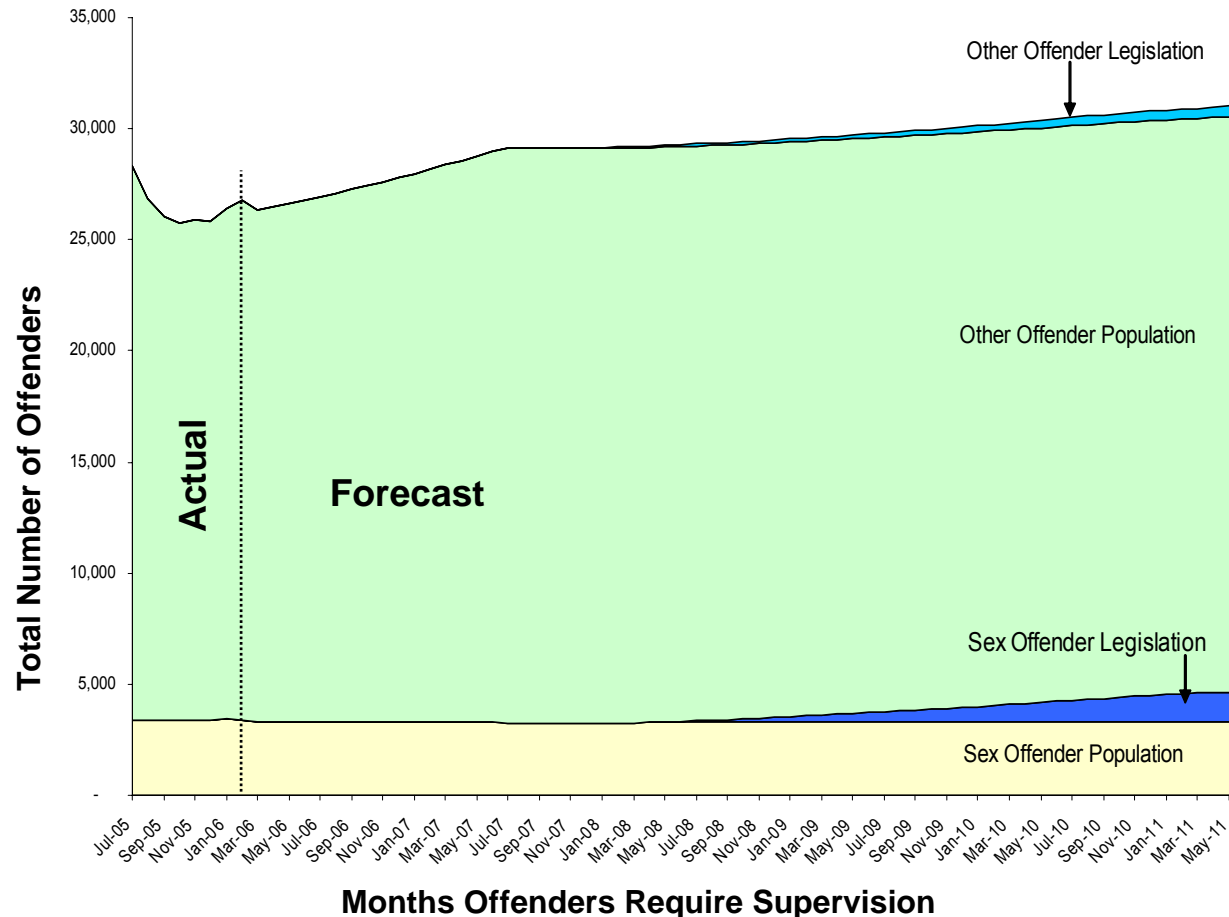
Analysis:

- Combined sentencing changes in 2006 Legislative Session adds approximately 1,300 additional offenders by FY 2011
- 2006 Supplemental Capital Budget assumes funding for approximately 692 additional beds by FY 2009.
- Assumed capacity shortfall is approximately 3,100 or 15%.
- Current out-of-state beds are 908 and are projected to expand to 1,283 by June 2007.
- Current contracted jail capacity is 796 and are projected to expand to 1,186 by June 2007.

Source: Actual population through 2/2006, as identified in the Department's Offender Based Tracking System (OBTS), population estimates 3/2006 through 6/2011 based on Inmate Forecast provided by Caseload Forecast Council, and based on Fiscal Notes prepared in the 2006 Legislative Session.

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How many and what type of offenders do we supervise in the community?



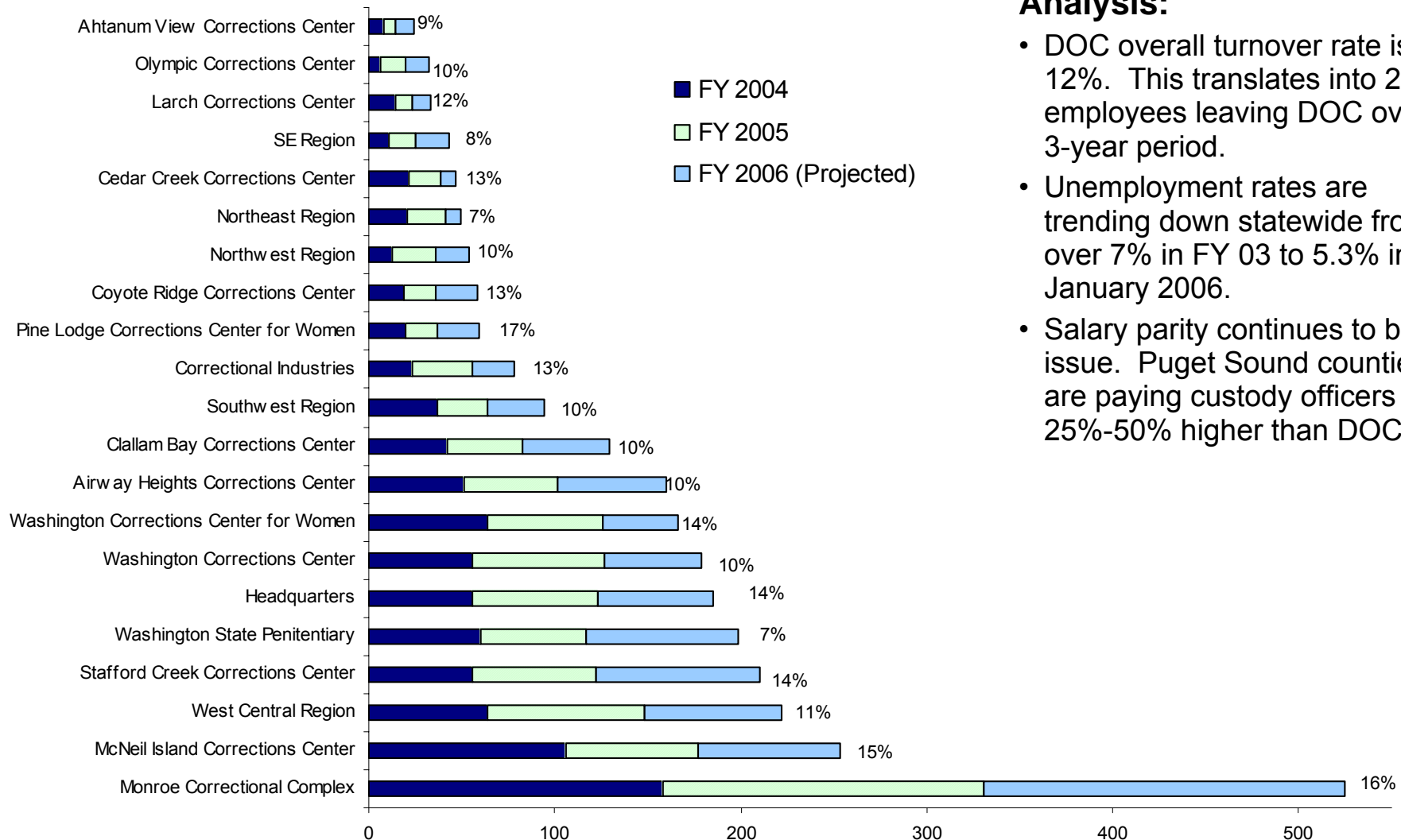
Analysis:

- Combined sentencing changes in 2006 Legislative Session adds approximately 1,848 additional offenders to community supervision by FY 2011.
- Between January 2004 and January 2006, the population of offenders on active supervision decreased by 21%, while the percent of offenders on active supervision classified as high risk (RMA or RMB) have increased by 33%.

Source: Actual population through 2/2006, as identified in the Department's Offender Based Tracking System (OBTS), population estimates 3/2006 through 6/2011 based on Community Supervision Forecast provided by Caseload Forecast Council, (with inflationary factor), and based on Fiscal Notes prepared in the 2006 Legislative Session.

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How many employees are leaving the Department of Corrections?



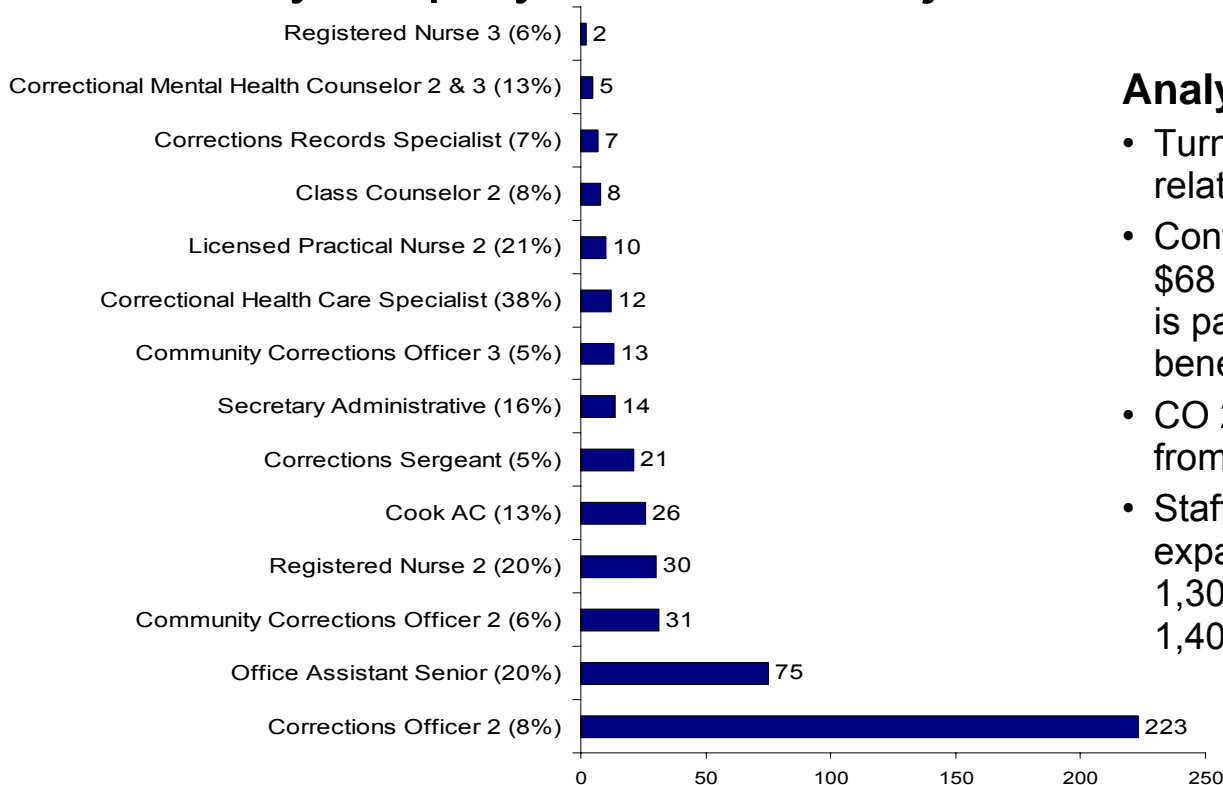
Analysis:

- DOC overall turnover rate is 12%. This translates into 2,799 employees leaving DOC over a 3-year period.
- Unemployment rates are trending down statewide from over 7% in FY 03 to 5.3% in January 2006.
- Salary parity continues to be an issue. Puget Sound counties are paying custody officers 25%-50% higher than DOC.

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How many employees left each job class in FY 2005?



Analysis:

- Turnover is highest for DOC's health related job classes.
- Contract nurses costs range from \$45-\$68 per hour vs DOC employed nurse is paid \$35-\$37 per hour (with benefits).
- CO 2 turnover varies widely by facility from 3% to 11% in past three years.
- Staff turnover combined with expansion will lead to DOC hiring over 1,300 new staff in FY 08 and another 1,400 new staff in FY 09.

	Actions	Who	Due Date
1	Partner with DOP to develop a recruitment plan for the expansions at WSP and CRCC.	Human Resources	6/30/2006
2	Engage other state agency partners to develop strategies for recruitment, economic development and infrastructure improvements in SE Washington.	DOC Exec. Team	7/31/2006
3	Develop a comprehensive retention plan that targets the reasons that employees leave DOC.	Human Resources	10/1/2006

Source: Department of Personnel data warehouse

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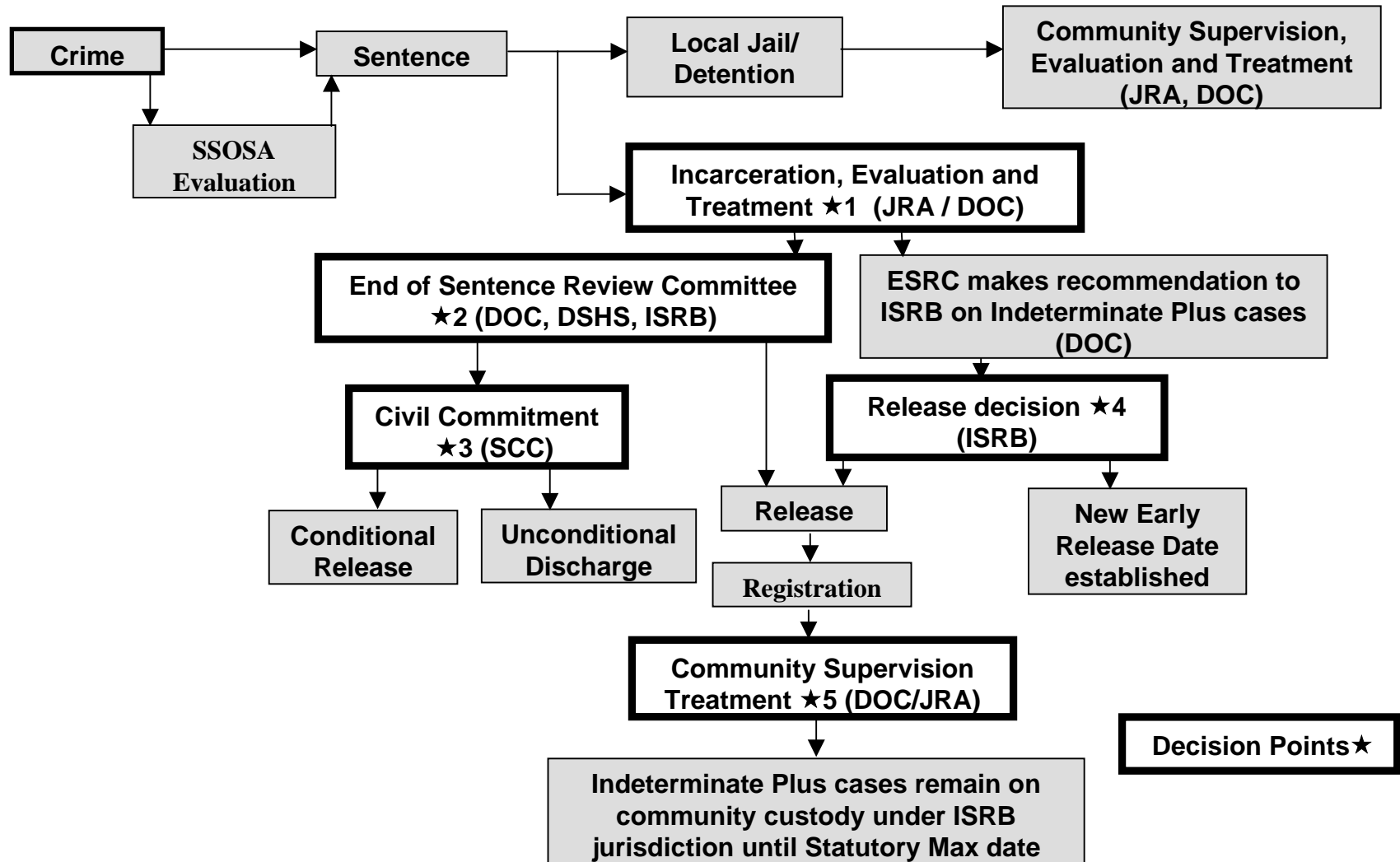
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Supplemental Slides

Harold W. Clarke, Department of Corrections Secretary

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What are the critical decision points in managing sex offenders?



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What are the primary tools used to assess sex offenders?

DOC Function	Assessment Tool	Limitations	Status
Offender Management	<ul style="list-style-type: none"> •Level of Service Inventory Revised (LSI-R) •Risk Management Instrument (RMI) 	WSIPP findings identified a subset of these items could better predict recidivism. RMI not scientifically developed.	DOC is working with the Washington Institute for Public Policy to develop a new offender needs assessment tool to replace the LSI-R as well as a new Static Risk Assessment to replace the RMI.
<ul style="list-style-type: none"> •Recommendations to ISRB •Treatment Prioritization 	Tools for predicting the risk of sexual re-offense <i>Rapid Risk Assessment for Sexual Offender Recidivism (RRASOR)</i> <i>Static –99</i> <i>Minnesota Sex Offender Screening Tool –Revised (MnSOST)</i>	<ul style="list-style-type: none"> •Tools not validated on Washington State population. •Attempts to overuse the actuarial assessment. 	<ul style="list-style-type: none"> •Continued use with ongoing inter-rater reliability tracked. •Ongoing review of best practices to improve services. •DOC participating with WSIPP and DSHS to develop Washington State validated risk measure. Proposal pending.
End of Sentence Review Committee	<ul style="list-style-type: none"> •Washington State Sex Offender Risk Level Classification Tool •Notification Considerations 	<ul style="list-style-type: none"> •Out dated tool •Notification considerations not scientifically developed 	<ul style="list-style-type: none"> •WASPC and DOC develop new Model Policy. Report due to Legislature 12/2006. •Model Policy to include new tool for notification.